

RATES AND CHARGES POLICY

1.0 Purpose

1.1 The purpose of this policy is to outline Council's approach towards rating its community and to ensure compliance with the requirements of Section 86 of the *Local Government Act 1993 (the Act)*.

2.0 Scope

- 2.1 This policy covers:
 - (a) Rating Strategy;
 - (b) General Rates;
 - (c) Valuations;
 - (d) Service Rates and Charges;
 - (e) Payment Options;
 - (f) Objections to Rates Notices;
 - (g) Rebates and Remissions;
 - (h) Sale of Property if Rates Remain Unpaid; and
 - (i) Supplementary Valuations

3.0 Policy

3.1 Rating Strategy

- 3.1.1 Council ensures it only raises the revenue it needs and does so in the most efficient and equitable manner possible. Council must balance its service levels with the needs and expectations of the community and set appropriate levels of tax to adequately fulfil its role and responsibilities.
- 3.1.2 Council seeks to achieve equity across generations by ensuring that rates are set at a level that ensures each generation pays its way with respect to recurrent expenses being met from recurrent revenue (the full cost of the service it consumes).
- 3.1.3 Council will ensure efficiency in its operations by ensuring that operating costs are reasonable relative to the services that it provides.
- 3.1.4 Council will benchmark its Rates and Charges against other Tasmanian Councils to ensure that it continues to provide affordable services.
- 3.1.5 Council will ensure it maintains its rate per head of population at a lower rate than urban centres and well below the state average.
- 3.1.6 The following factors influence the level of rates and charges:
 - (a) Distribution and level of Commonwealth and State funding;
 - (b) Socio-economic profile of the area (capacity to pay);
 - (c) User-pays policies;
 - (d) Level and range of services including the level of regional responsibility; and
 - (e) Current economic environment.



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- 3.1.7 In determining its rates each year Council considers the current economic climate and capacity to pay for services and will always minimise any increase in rates and charges by managing costs where possible throughout the annual budget deliberation process.
- 3.1.8 The aim of rates and charges decisions-making is to spread the burden fairly across the community with those that have the greatest capacity to pay paying more than those with a lessor capacity to pay.
- 3.1.9 When considering how the rate burden will be distributed, Council must balance capacity to pay with the benefit principle acknowledging there are some groups of the community that have more access to and benefit from specific services.

3.2 General rates and valuation basis

- 3.2.1 Council has three choices under the Act for determining its rate charges:
 - (a) Land Value;
 - (b) Capital Value; and
 - (c) Assessed Annual Value (AAV).
- 3.2.2 Council have chosen to rate using the AAV (Assessed Annual Value), or the value of the rental potential of the property, as the valuation basis. Council has adopted this valuation basis as it considers this method of valuation to be the best available to Council as prescribed in the Act, therefore the fairest method of distributing the rate responsibly across all property owners.
- 3.2.3 The AAV represents an independent assessment of the rental value of a property or a 4 per cent minimum of the capital value (whichever is the greater).
- 3.2.4 Council has determined that a minimum rate is to apply each year to ensure that all customers contribute towards the provision of basic services as a reasonable level.
- 3.2.5 The method Council uses to calculate the cent in the dollar for the general rate is the total revenue required from the general rate, divided by the total combined AAV of all rateable properties in the municipality.
- 3.2.6 Under section 107 of the *Local Government Act 1993*, Council charges a differential general rate for land used for mining or quarrying purposes in Savage River and Guildford.

3.3 <u>Valuations</u>

- 3.3.1 The Office of the Valuer-General (VG) provides the valuations to Council on a cyclical basis (usually each six (6) years). Council was last subject to a municipal wide revaluation with an effective date of 1 July 2016.
- 3.3.2 Under the Act, Council is mandatorily required to use the valuations provided to it in setting its rates each year. Council has no role in determining the valuation of properties and all ratepayers are able to dispute their valuation directly with the Valuer-General's Office.

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3.3.3 Council is also provided with adjustment factors for the various classes of property in the municipal area by the Valuer-General each two years. Council is required to consider these adjustment factors in determining the rates and charges to apply.

3.4 <u>Service Rates and Charges</u>

3.4.1 In addition to the general rate, Council charges for other services under the benefit principle, in accordance with Sections 93 and 94 of the Act.

3.4.2 Stormwater

The Stormwater Service Charge covers maintenance & upgrade of connections, drainage, and storm water removal systems including from roads and funds programs to improve municipal storm water removal systems.

It may also cover flood mitigation works. Council aims to set a Stormwater Service Charge to fully recover the cost of service delivery.

3.4.3 Waste Management

Council provides an urban waste collection service and domestic recycling service. Levies apply for the Kerbside Garbage Collection and Kerbside Recycling Collection based upon cost recovery of each function.

A charge per property for Waste Management Services is applied to cover the operational expenditure of the service as well as an allowance for capital renewals.

3.4.4 Fire Service Levy

Council is required by the provisions of the *Fire Services Act 1979* to collect the Fire Service levy on behalf of the Tasmanian Fire Service. The value of this levy is determined by the Tasmanian Fire Service and is not influenced by the Council. This rate is set in accordance with the provisions of section 93 of the Act.

3.4.4 State Waste Landfill Levy

Council charges a State Waste Landfill Levy to recover the cost of the landfill levy imposed on Council under the Waste & Resource Recovery Act 2022.

3.5 Payment options

- 3.5.1 Payment options are determined by the Council each year as part of the budget process.
- 3.5.2 Rates are levied in early July each year and Council and are payable by four equal instalments. The due date for instalments being:

1st Instalment – 31 August

2nd Instalment – 31 October

3rd Instalment – 31 January

4th Instalment – 31 March

3.5.3 A discount for early payment is granted if payment is received in full by 31 August.

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3.6 Objections to Rate Notices

- 3.6.1 Property owners have the ability to object to the valuation provided by the Valuer General. This is administered by the Valuation Department.
- 3.6.2 Council will consider any objections to rate notices in accordance with Section 123 of the *Local Government Act 1993*.

3.7 Rebates and Remissions

- 3.7.1 Any individual application for a rebate and/or remission from payment of rates is to be provided to Council in writing.
- 3.7.2 Council will annually consider whether to provide any rebate or remission to not-for-profit community organisations where they own or are responsible for the payment of rates. Any not-for-profit organisation that wishes to be considered for either a rebate or remission is required to make a formal application for Council to consider.
- 3.7.3 Council may also from time to time determine to provide a remission to a ratepayer, group of ratepayers or a class of ratepayers where it has determined that special circumstances exist.
- 3.7.4 A pensioner remission is available to property owners, through Council by meeting the State Government criteria for eligibility. Council provides the property owner with the remission, and a claim is sought from the State Government. This is generally available to pension, health care and DVA card holders.

3.8 Sale of Property if Rates Remain Unpaid

- 3.8.1 Under section 137 of the Act, Council may sell any property where the rates have been in arrears for three or more years. Council is required to:
 - (a) Notify the owner of the land of its intention to sell the land;
 - (b) Provide the owner with details of the outstanding amounts; and
 - (c) Advise the owner of its intention to sell the land if payment of the outstanding amount is not received within 90 days. Except in extraordinary circumstances, Council will enforce the sale of land for arrears of rates.

3.9 Supplementary Valuations

3.9.1 In certain circumstances, valuations must be determined between general revaluations. These are known as supplementary valuations and are required when the circumstances of a property changes which affects the property's value.



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- 3.9.2 Some circumstances that may trigger a supplementary valuation are as follows:
 - (a) Construction of a new building(s) on the land;
 - (b) Extension to or renovation of existing building(s);
 - (c) Subdivision or consolidation of the land;
 - (d) Demolition of a building(s) on the land;
 - (e) Other improvements to the land such as out buildings, swimming pools etc;
 - (f) Change in the land's usage;
 - (g) Realignment of the property's boundary; and
 - (h) Property becomes rateable.
- 3.9.3 When any of the above situations arise, a supplementary valuation will be undertaken by the Valuer General. The supplementary valuations will bring the valuation of the property in line with the general valuation of other properties in the municipality. Values are assessed at the same date of the general valuation currently in use.
- 3.9.4 Where the Valuer-General has undertaken a supplementary valuation, the ratepayer will be issued with a supplementary rate notice. The notice will show the new adjusted valuations for the property and will include any adjustments to the rates and charges affected by the supplementary valuation for the current financial year.
- 3.9.5 Rates and charges adjustments of less than \$50 will not result in a supplementary rates and charges notice for the current financial year.

LEGISLATIVE REQUIREMENTS

Part 9 of the Act provides councils with the legislative power to raise rates and charges.

To provide services Council must consider the method by which it raises this revenue. Amendments to the *Local Government Act* in December 2011 have clarified that rates are a form of taxation.

RELATED DOCUMENTS

Financial Hardship Policy Financial Management Strategy Annual Plan and Budget Estimates 2022/23